Traffic Accident Victims Assistance Fund

Annual Report

by the

Director of Social Welfare Incorporated

for the year

from 1 April 2024 to 31 March 2025

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HIGHLIGHTS OF THE YEAR

Applications and Caseload

- The number of applications decreased by 4.3% from 11 265 in the previous year to 10 779.
- The number of traffic casualties reported to the Police decreased by 2.9% from 22 652 in the previous year to 22 005, while the rate of application for Traffic Accident Victims Assistance (TAVA) decreased from 49.7% to 49.0%.

Payments

- The total amount of assistance paid decreased by 9.8% from \$491.8 million in the previous year to \$443.6 million.
- A total of 60 serious traffic accident cases were processed.
- The highest award of the year was \$364,560.

Refunds

• The total amount of refunds received in the year under Section 10 of the Traffic Accident Victims (Assistance Fund) Ordinance, Cap. 229 of the Laws of Hong Kong decreased by 4.2% from \$124.7 million in the previous year to \$119.5 million.

Appeals

Three appeals were received during the year.

Financial Position

- The accumulated surplus as at 31 March 2025 was \$1,405 million, compared with \$1,453.8 million as at 31 March 2024.
- It was noted that grant payments were at high level in recent years and sustained deficit in 2024-25. While the present rates of levies on vehicles and driving licences (which were last revised in 1995) remain unchanged, there would be increasing pressure on the financial position of the Fund in the long run.

INTRODUCTION

The Traffic Accident Victims (Assistance Fund) Ordinance, Cap. 229 of the Laws of Hong Kong, provides for the creation of a fund for assisting traffic accident victims and their dependants, the charging of levies and for purposes connected therewith.

- 2. In accordance with Section 4 of the Ordinance, the TAVA Scheme came into operation on 1 May 1979 under the administration of the Social Welfare Department (SWD). It aims at providing financial assistance to road traffic accident victims or to the surviving dependants of deceased traffic accident victims on a non-means-tested basis, regardless of the element of fault leading to the occurrence of the accident. Payments are made for personal injuries, while loss of or damage to property is not covered. Beneficiaries under the Scheme still retain the right to make claims for damages or compensation from other sources in the usual way. Those who receive damages or compensation in respect of the same traffic accident are required to repay the amount of assistance they have already received from the Scheme, but in any case the amount to be repaid shall not exceed the amount of damages or compensation awarded, as specified under Section 10 of the Ordinance.
- 3. Section 11 of the Ordinance requires the Director of Social Welfare to prepare and the Director of Audit to audit a statement of accounts of the Fund for each period of 12 months ending on 31 March. It also specifies that a copy of the audited statement of accounts together with the Director of Audit's report, if any, and a report by the Director of Social Welfare on the administration of the Fund during the period covered by the audited accounts, shall be laid upon the table of the Legislative Council.
- 4. This report describes the administration of the TAVA Fund and the operation of the TAVA Scheme for the year ended 31 March 2025.

THE FUND

- 5. The TAVA Fund is administered by the Director of Social Welfare Incorporated.
- 6. The income of the Fund consists of:
 - levies on the licensing fees of motor vehicles, trade licences, light rail vehicles, tramcars, trailers drawn by tramcars, government vehicles, and on driving licence fees including learner's driving licences, temporary driving licences and permits to drive government vehicles;
 - refunds from beneficiaries;
 - such sums as may from time to time be voted by the Legislative Council for the purpose; and
 - interest and other income derived from the money and investments comprising the Fund.
- 7. Payments made from the Fund include:
 - monies payable to traffic accident victims and their dependants under the TAVA Scheme;
 - any refund of levies in respect of motor vehicles, trade licences, light rail vehicles, tramcars or trailers; and
 - the administration cost of the Fund.

THE TRAFFIC ACCIDENT VICTIMS ASSISTANCE ADVISORY COMMITTEE

Terms of Reference

- 8. The terms of reference of the TAVA Advisory Committee are to advise the Director of Social Welfare on:
 - all matters connected with the administration of the TAVA Scheme; and
 - the administration of the TAVA Fund.

Membership

- 9. The Committee consists of three ex-officio members and five non-official members, all appointed by the Chief Executive. The Chairperson is appointed from the non-official members. Tenure of office of the non-official members is two years.
- 10. Membership as at 31 March 2025 was as follows:

Chairperson	Miss Chan Mei-lan, Anna May, MH, JP
Vice-Chairperso	on Director of Social Welfare or representative
Members	Ms Cheung Shuk-fung, Christa
	Mr Chin Shing-hoi
	Dr Choo Ming-yin, Wilson
	Ms Fung Wing-man, Fanny
	Director of Legal Aid or representative
	Commissioner of Police or representative
Secretary	Senior Social Security Officer (Social Security) 4

Meetings

11. During the year, two meetings were held on 10 July 2024 and 5 February 2025.

ELIGIBILITY AND UNDERTAKING

Eligibility Criteria

- 12. Eligibility for assistance under the TAVA Scheme depends on the following criteria:
 - the accident falls within the scope of the Traffic Accident Victims (Assistance Fund) Ordinance and has been reported to the Police;
 - the victim died from the accident or the injury sustained by the victim gave rise to at least three days' hospitalization or sick leave as certified by a registered medical practitioner;
 - the application for assistance is made within six months after the date of the accident; and
 - the victim is a person having the right to remain in Hong Kong or being permitted to remain in Hong Kong under the Immigration Ordinance, Cap. 115, and he/she is not in contravention of a limit of stay (if any) in force against him/her at the time of the accident.

Undertaking

- 13. As required by Section 9 of the Traffic Accident Victims (Assistance Fund) Ordinance, the applicant has to sign an undertaking, as a condition of payment of assistance under the Scheme, whereby he/she must:
 - notify the Director of Social Welfare of the making of any claim by him/ her for damages or compensation from other sources in respect of the same traffic accident (such notification should be given within 30 days from the date of making such claim); and
 - notify any person, against whom he/she has made a claim for damages or compensation in respect of the same traffic accident, of the date and amount of payment he/she has received from the Fund (such notification should be given in writing within seven days from the date of making such claim).

APPLICATIONS AND CASELOAD

Application Procedures

- 14. Applications for assistance can be made by fax, by post, by e-mail/online form or in person. Application forms are available at the Accident Investigation Teams of the Hong Kong Police Force, District Offices of the Home Affairs Department, Police posts at the Accident and Emergency Departments of hospitals under the Hospital Authority, the TAVA Section and the SWD homepage at http://www.swd.gov.hk.
- 15. Under normal circumstances, the police officer who investigates a traffic accident will introduce the Scheme to the victim or his/her next-of-kin. In the case of serious traffic accidents, staff of the TAVA Section will take the initiative to contact the victims or their dependants to assist them to apply for assistance at an early date.
- 16. An application for assistance is considered to have been formally made only when it is received by the SWD.
- 17. Unless prevented by special circumstances or immobility, the applicant will be required to attend an interview at the TAVA Section. He/she is responsible for producing evidence in support of his/her claim of temporary incapacity for work or any permanent disability resulting from his/her injuries sustained in the traffic accident. With the applicant's consent, medical examinations and reports may be arranged with the Hospital Authority/Department of Health for the purpose of assessing his/her eligibility for assistance.
- 18. To guard against fraudulent claims, doubtful medical certificates/reports provided by the applicant will be referred to the Hospital Authority/Department of Health for re-assessment. The TAVA Section will also refer doubtful cases to the Police for in-depth investigations.
- 19. As an additional measure to prevent fraud and abuse of the Scheme, standard forms for reporting suspected fraud cases by members of the public are obtainable at public housing estate offices and other government offices. Alternatively, these forms can be downloaded from the SWD homepage (see paragraph 14 above).

Number of Applications

20. During the year, 10 779 applications were received. This represents a decrease of 4.3% over the previous year (11 265 in 2023-24). A chart showing the application trend of the Scheme since 1979 is at Appendix I.

Application Rate

21. According to the figures provided by the Commissioner of Police, the number of reported traffic casualties decreased by 2.9% over the previous year. As for the rate of application for TAVA, it was decreased from 49.7% to 49.0%. The table below shows the application rate:

Application rate 2024-25								
	Fate	ality	Serio	us injury	Sligh	t injury	To	otal
Traffic casualties reported to Police	96	(88)	637	(1 012)	21 272	(21 552)	22 005	(22 652)
Applications for TAVA	73	(80)	899	(1 115)	9 807	(10 070)	10 779	(11 265)
Overall application rate (%)							49.0	(49.7)

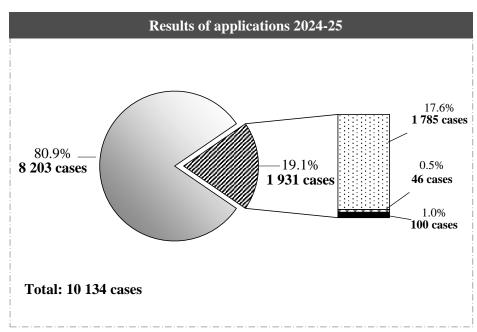
<u>Notes</u>

- (1) Figures in brackets represent those for the previous year.
- (2) The application rate is provisional and subject to change.

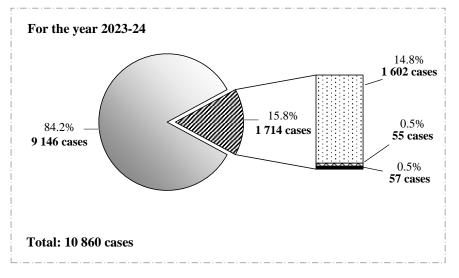
Results of Applications

22. During the year, 10 134 applications were processed with the following results:

Results of applications 2024-25				
Results	Cases	%		
Payments authorized	8203	80.9		
Payments not authorized	1931	19.1		
- applications withdrawn	1785	17.6		
- employees' compensation exceeds TAVA entitlement	46	0.5		
- applications rejected	100	1.0		
Total	10134			



For the year 2023-24					
Results	Cases	%			
Payments authorized	9146	84.2			
Payments not authorized	1714	15.8			
- applications withdrawn	1602	14.8			
- employees' compensation exceeds TAVA entitlement	55	0.5			
- applications rejected	57	0.5			
Total	10860				



■ Payments authorized
 ■ Reasons:
 ■ applications withdrawn
 ■ employees' compensation exceeds TAVA entitlement
 ■ applications rejected

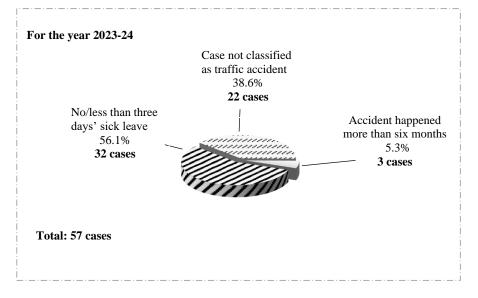
Applications Rejected

23. The reasons for rejecting 100 applications are analyzed below:

Applications rejected 2024-25					
Reasons	Cases	%			
No/less than three days'	31	31			
sick leave					
Case not classified as	62	62			
traffic accident					
Accident happened more	7	7			
than six months					
Total	100				

	Case not classified as traffic accident 62% 62 cases	
No/less than three days' sick leave 31%		Accident happened more than six months 7% 7 cases
Total: 100 cases		

For the year 2023-24					
Reasons	Cases	%			
No/less than three days'	32	56.1			
sick leave					
Case not classified as	22	38.6			
traffic accident					
Accident happened more	3	5.3			
than six months					
Total	57				



Applications Withdrawn

24. 1 785 applicants subsequently withdrew their applications for the following reasons:

Applications withdrawn 2024-25						
	Applications		%			
Seeking indemnity/compensation from other sources	171	(181)	9.6	(11.3)		
Unwilling to comply with procedures	46	(73)	2.6	(4.6)		
Lost contact	546	(382)	30.6	(23.8)		
Not requiring financial assistance	908	(833)	50.9	(52.0)		
Claim for compensation settled by other means	61	(78)	3.4	(4.9)		
Burial grant paid by other sources	2	(7)	0.1	(0.4)		
Case not classified as traffic accident	43	(41)	2.4	(2.6)		
Accident happened more than 6 months	4	(5)	0.2	(0.3)		
Dissatisfied with amount of TAVA payment	4	(2)	0.2	(0.1)		
Total	1 785	(1 602)	100	(100)		

<u>Note</u>

Figures in brackets represent those for the previous year.

Caseload

25. Statistics below show the flow of cases handled during the year:

		Caseload flow	v 2024-25	
Cases brought forward	+ Enquiries / referrals / cases newly received (Note)	= Total caseload	- Cases closed =	Active caseload as at 31 March 2025
8 200	12 459	20 659	11 431	9 228

Note

Including 1 655 cases re-opened for recovery or other actions.

PAYMENTS

Basis of Payments

26. The levels of assistance are assessed on the basis of the payment schedule for death or personal injury under the Emergency Relief Fund, which is subject to periodic revision. The payment rates were last revised on 1 April 2024 (see Appendix II).

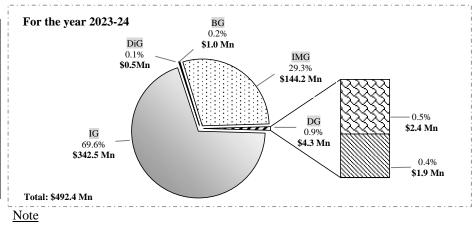
Payment of Assistance

27. Five types of grants are payable under the Scheme. A breakdown by type of grant of the beneficiaries' total entitlements during the year is provided below:

Beneficiaries' total entitlements 2024-25					
Types of grants	\$Mn	%			
Burial grant	0.7	0.2			
Death grant	2.7	0.6			
- loss of sole wage earner	1.1	0.2			
- loss of one of the wage	1.5	0.3			
earners					
 loss of non-wage-earning parent with children under 15 years old 	0.1	0.02			
Injury grant	320.8	71.0			
Disability grant	1.0	0.2			
Interim maintenance grant	126.7	28.0			
Total	451.9				

Beneficiaries' total entitlements 2024-25				
DiG 0.2% \$0.7 Mn IMG 28.0% \$1.0 Mn \$126.7 Mn DG 0.6% \$2.7 Mn \$2.7 Mn	0.2% \$1.1 Mn 0.3% \$1.5 Mn 0.02% \$0.1 Mn			
Total: \$451.9 Mn				

For the year 2023-24						
Types of grants \$Mn %						
Burial grant	1.0	0.2				
Death grant	4.3	0.9				
- loss of sole wage earner	2.4	0.5				
- loss of one of the wage	1.9	0.4				
earners						
Injury grant	342.5	69.6				
Disability grant	0.5	0.1				
Interim maintenance grant	144.2	29.3				
Total	492.4					



Figures may not add up to total due to rounding.

- BG Burial grant
- DG Death grant
 - loss of sole wage earner
 - loss of one of the wage earners
 - loss of non-wage-earning parent with children under 15 years old
- IG Injury grant
- DiG Disability grant
- IMG Interim maintenance grant

28. As shown in paragraph 27 above, the total amount of the beneficiaries' entitlements during the year amounted to \$451.9 million. By virtue of the statutory refund provision, a total amount of \$3.5 million received by a number of victims as periodical payments under the Employees' Compensation Ordinance and compensation from other sources was deducted from their entitlements. The net amount of assistance authorized for payment was \$448.4 million. The actual amount of assistance paid decreased by 9.8% from \$491.8 million in 2023-24 to \$443.6 million. The difference between the amount authorized and the actual amount paid was due to the time gap between authorization and payment of assistance.

Serious Traffic Accidents

29. The TAVA Section processed 60 serious traffic accident cases during the year. The most serious accident occurred on 1 January 2025 which involved a private car and a taxi travelling along West Kowloon Highway towards Western Harbour Crossing. When approaching the segment outside MTR Olympic Station, the taxi cut the lane and collided with the private car. The private car then went out of control, rammed into a kerb and crashed into a moving taxi and 3 stationary private cars. The private car driver and 2 private car passengers died. The taxi driver, 2 taxi passengers and other 2 private car passengers were injured. Eight applications were received and they were processed as at 31 March 2025.

The Highest Award

30. The highest award of the year was \$364,560 for a victim of a serious injury case.

Methods of Payment

31. Payment is normally credited to an applicant's designated bank account. Under special circumstances, payment can be made by crossed cheque or by special delivery of cash to the applicant.

Speed of Payment

- 32. The time span for processing a case depends very much on the caseload during the year, the complexity of the cases, and such other factors as the availability of evidence, the time needed for medical authorities to assess the victims' degree of injury and disability, and the readiness of related parties (e.g. the employer concerned) to respond to enquiries.
- 33. The TAVA Section pledges to issue payment to successful new applications within seven working days after completion of investigation and authorization. This year's achievement rate was 100%, against the performance target of 95%.

REFUNDS

Statutory Refund Requirement

34. Section 10 of the Traffic Accident Victims (Assistance Fund) Ordinance stipulates that where as a result of any traffic accident, damages or compensation are paid to any person who has received money from the Fund, the person receiving the damages or compensation shall repay to the Fund the amount of money paid from the Fund. However, in any case the amount to be repaid shall not exceed the amount of damages or compensation received.

Refund Cases

35. During the year, there were 2 113 cases in which claims for damages or compensation were successful. The claimants were required to reimburse part or all of the payments from the Fund. The position as at the end of the year was as follows:

	Refunds 2024-25				
		Common law damages	Employees' compensation	Total	
(a)	No. of cases involved	2 092	21	2 113 (2 285)	
(b)	No. of cases having refunded as at the end of the year	1 949	17	1 966 (2 168)	
(c)	No. of outstanding cases [(a) – (b)]	143	4	147 (117)	
(d)	Amount to be refunded	\$127.4 Mn	\$1.2 Mn	\$128.6 Mn (\$134.5 Mn)	
(e)	Amount already refunded as at the end of the year	\$118.4 Mn	\$1.1 Mn	\$119.5 Mn ⁽²⁾ (\$124.7 Mn)	
(f)	Amount of outstanding refunds $[(d) - (e)]$	\$9 Mn	\$0.1 Mn	\$9.1 Mn (\$9.8 Mn)	

Notes

⁽¹⁾ Figures in brackets represent those for the previous year.

The total amount of refunds represented 26.6% of the amount of assistance authorized for payment during the year, compared with 25.5% in 2023-24.

Reimbursement Rate

36. The following table shows the amount of reimbursement in relation to the total amount of beneficiaries' entitlements under the Scheme:

Reimbursement rate 2024-25					
		\$ Mn			
Beneficiaries' total entitlements under the Scheme	451.9	(492.4)			
Total reimbursement					
Deductions of periodical payments of employees' compensation	3.5	(3.4)			
 Refunds from successful claims for damages or compensation 	119.5	(124.7)			
Tota	1 23	(128.1)			
Reimbursement rate (%)	27.2	(26.0)			

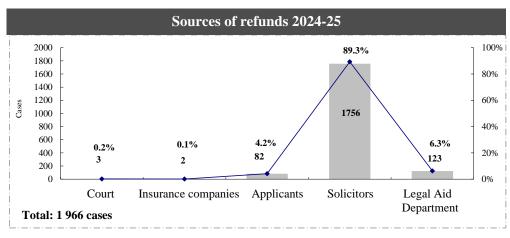
Note

Figures in brackets represent those for the previous year.

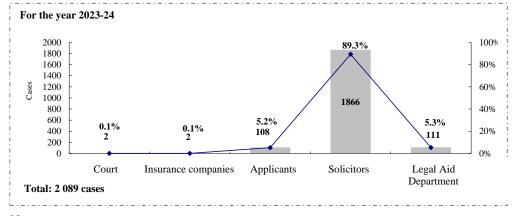
Sources of Refunds

- 37. Refunds to the Fund are made either by the applicants or through other parties (including the Legal Aid Department, the Judiciary, private solicitors and insurance companies) with the consent of the applicants.
- 38. The following charts give a comparison of the sources of refunds between 2024-25 and 2023-24:

Sources of refunds 2024-25				
Sources	Cases	%		
Court	3	0.2		
Insurance companies	2	0.1		
Applicants	82	4.2		
Solicitors	1756	89.3		
Legal Aid Department	123	6.3		
Total	1966			



For the year 2023-24				
Sources	Cases	%		
Court	2	0.1		
Insurance companies	2	0.1		
Applicants	108	5.2		
Solicitors	1866	89.3		
Legal Aid Department	111	5.3		
Total	2089			



<u>Note</u>

Figures may not add up to total due to rounding.

APPEALS

Right of Appeal

39. Where a person is not satisfied with the decisions of the SWD in respect of his/her application for TAVA, he/she may lodge an appeal with the Social Security Appeal Board in writing within the respective time limits (details at Appendix III). The Social Security Appeal Board is an independent body comprising non-officials appointed by the Chief Executive to handle social security appeals. Applicants/beneficiaries are informed of their rights of appeal in the information pamphlets issued by the TAVA Section and in the letters of notification of decision sent to them.

Appeal Cases

40. In addition to one appeal carried forward from the preceding year, three appeals were received during the year 2024-25. As at 31 March 2025, one case was allowed and one case was dismissed by the SSAB. The other 2 cases were withdrawn by the applicants.

PUBLICITY AND LIAISON

Publicity

41. Both information pamphlets and leaflets of the Scheme are available at the Accident Investigation Teams of the Hong Kong Police Force, District Offices of the Home Affairs Department, Police posts at the Accident and Emergency Departments of hospitals under the Hospital Authority and the TAVA Section where application forms can be obtained. Members of the public can also obtain information about the Scheme from the SWD homepage (see paragraph 14 above).

Liaison

42. Regular contact and close co-ordination were maintained with the Hong Kong Police Force, Department of Health, Department of Justice, Legal Aid Department, Labour Department, Judiciary, Hospital Authority, and other related bodies to ensure the smooth operation of the Scheme.

Welfare Referrals

43. Where an applicant is found to be in need of other welfare services (for example, family and marriage counselling, psychiatric assistance), subject to the applicant's consent, the TAVA Section will make referrals to other service units or other departments/organizations for appropriate assistance.

FINANCIAL POSITION

Audited Statement of Accounts

- 44. The audited statement of accounts of the Fund for the year, including the Balance Sheet and the Receipts and Payments Account, is shown at Appendix IV.
- 45. There was an outstanding liability of \$8.5 million on the Fund, representing the total amount involved in cases where assistance had been authorized but payment was still outstanding as at 31 March 2025.
- 46. The interest receivable amounted to \$8.9 million as at the end of the year.

Contribution from Government

47. At the time of preparing the annual estimates, the "contribution from government" was estimated on the basis of 25% of the total levies expected to be collected for the year.

Accumulated Surplus of the Fund

48. The accumulated surplus brought forward from 2023-24 was \$1,453.8 million. For 2024-25, the deficit was \$48.8 million. The accumulated surplus as at 31 March 2025 was \$1,405 million.

Long Term Financial Position

49. It was noted that grant payments were at high level in recent years and sustained deficit in 2024-25. While the present rates of levies on vehicles and driving licences (which were last revised in 1995) remain unchanged (Note), there would be increasing pressure on the financial position of the Fund in the long run. The TAVA Advisory Committee keeps a close watch on the financial position of the Fund.

Note

The annual levies on vehicle licences and driving licences have remained at \$114 and \$38 respectively, since the last revision on 1 January 1995.

The Traffic Accident Victims Assistance Scheme Application Trend since 1979

Year	Applications	Year	Applications		
1979-80 (11 m t h s)	3844	2007-08	8964	12000	
1980-81	5036	2008-09	8515	11000	
1981-82	6319	2009-10	8679		10 779
1982-83	7830	2010-11	8681	10000	
1983-84	6861	2011-12	8718	0000	
1984-85	6288	2012-13	8594	9000	
1985-86	6051	2013-14	8920	8000	
1986-87	6058	2014-15	8644	8000	Λ /
1987-88	6809	2015-16	8524	7000	
1988-89	6706	2016-17	8799	7000	
1989-90	6504	2017-18	8419	6000	
1990-91	6303	2018-19	8 4 8 3		
1991-92	6016	2019-20	9342	5000	
1992-93	5985	2020-21	10371		
1993-94	6097	2021-22	10500	4000	/
1994-95	6093	2022-23	10236		
1995-96	6343	2023-24	11265	3000	
1996-97	6302	2024-25	10779		
1997-98	6572		•	2000	
1998-99	6687				
1999-2000	6850			1000	
2000-01	7079				
2001-02	7660			0	
2002-03	8079				nths) 31-82
2003-04	8018				month month 1980-8 1981-8 1988
2004-05	8356				
2005-06	9010				
2006-07	9092				38-
					1979-80

Payment Schedule of the Traffic Accident Victims Assistance

Type of Payment	Level of Grant (for accidents occurring on or after 1.4.2024)	Condition of Grant
Burial grant	\$17,180 per person	If the burial expenses were paid in full or in part by Government (such as under the Comprehensive Social Security Assistance Scheme) or by one of the charitable funds, then the amount of grant shall be reduced by the amount of such payment.
Death grant		
a) Loss of sole wage earner where there are dependants	\$179,710 for one surviving dependant family member plus \$14,980 for each additional surviving dependant family member, up to a maximum of \$254,610.	If the beneficiary is an adult who is mentally unsound or found unconscious or is a minor without surviving parent or legal guardian, payments will be made on the advice of the SWD.
b) Loss of wage earner where there are dependants and another wage earner remaining in the family	\$89,860 for one surviving dependant family member plus \$14,980 for each additional surviving dependant family member, up to a maximum of \$164,760.	
c) Loss of a parent who was not a wage earner but there are children under 15 years of age	\$89,860 for one surviving child under 15 plus \$14,980 for each additional surviving child under 15, up to a maximum of \$164,760.	
Disability grant	Up to a maximum of \$215,650, abated to 2/3 for persons aged 60 and over, discounted on account of degree of disability as provided for under the Employees' Compensation Ordinance.	
Injury grant	Up to a maximum of \$68,440 depending on gravity of injury.	For cases where the injury period is 7 days or more before death - a) injury grant is payable; b) it is payable to the victim or to his family after his death as appropriate. Injury grant should cease from the date on which the victim becomes eligible for the disability grant, or upon the death of the victim.
Interim maintenance grant	Up to \$14,980 per month for a maximum of 6 months (one month is regarded as 30 days).	In case of incapacity of a wage earner or a non-wage-earning parent with a child under 15 years of age. Payment of this grant should cease upon the death of the victim.

Time Limits for Lodging Appeals

Categories of appellant	Time limit
An applicant or a beneficiary who may delegate his/her next-of-kin through the issue of a power of attorney	
An appointed applicant or an authorized agent or an attorney acting on behalf of a minor or a mentally handicapped victim/beneficiary	Within four weeks of the date of notification of decision on application.
A lawfully appointed personal representative of the deceased applicant/beneficiary	Within four weeks of the date of a grant of probate/the letter of administration by Court.
The Official Administrator (the Registrar of the Court) administering the estate of the deceased applicant/beneficiary in a summary manner	Within four weeks of the date of the getting in of the estate.

Note

The Chairman of the Social Security Appeal Board may allow late appeals if he/she considers the reasons for the delay acceptable.

Traffic Accident Victims Assistance Fund

Financial statements for the year ended 31 March 2025

Report of the Director of Audit



Independent Auditor's Report To the Legislative Council

Opinion

I certify that I have audited the financial statements of the Traffic Accident Victims Assistance Fund set out on pages 4 to 8, which comprise the balance sheet as at 31 March 2025, and the receipts and payments account for the year then ended, and notes to the financial statements, including material accounting policy information.

In my opinion, the financial statements of the Traffic Accident Victims Assistance Fund are prepared, in all material respects, in accordance with section 11(1) of the Traffic Accident Victims (Assistance Fund) Ordinance (Cap. 229).

Basis for opinion

I conducted my audit in accordance with section 11(3) of the Traffic Accident Victims (Assistance Fund) Ordinance and the Audit Commission auditing standards. My responsibilities under those standards are further described in the *Auditor's responsibilities* for the audit of the financial statements section of my report. I am independent of the Traffic Accident Victims Assistance Fund in accordance with those standards, and I have fulfilled my other ethical responsibilities in accordance with those standards. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Responsibilities of the Director of Social Welfare Incorporated for the financial statements

The Director of Social Welfare Incorporated is responsible for the preparation of the financial statements in accordance with section 11(1) of the Traffic Accident Victims (Assistance Fund) Ordinance, and for such internal control as the Director of Social Welfare Incorporated determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Director of Social Welfare Incorporated is responsible for assessing the Traffic Accident Victims Assistance Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

Auditor's responsibilities for the audit of the financial statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Audit Commission auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with the Audit Commission auditing standards, I exercise professional judgment and maintain professional skepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Traffic Accident Victims Assistance Fund's internal control;
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Director of Social Welfare Incorporated; and
- conclude on the appropriateness of the Director of Social Welfare Incorporated's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Traffic Accident Victims Assistance Fund's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my auditor's report. However, future events or conditions may cause the

Traffic Accident Victims Assistance Fund to cease to continue as a going concern.

I communicate with the Director of Social Welfare Incorporated regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

Ms Elaine Chang Principal Auditor (Acting) for Director of Audit

28 July 2025

Audit Commission 6th Floor, High Block Queensway Government Offices 66 Queensway Hong Kong

Traffic Accident Victims Assistance Fund

Balance Sheet as at 31 March 2025

	Note	2025 HK\$	2024 HK\$
Assets			
Investments	3	795,929,811	1,019,067,031
Time deposits		577,171,493	403,189,007
Cash with other government departm	ents	11,043,274	11,234,910
Cash and bank balances		20,803,248	20,268,835
Total assets		1,404,947,826	1,453,759,783
Accumulated fund			
Balance at beginning of year		1,453,759,783	1,568,487,681
Deficit for the year		(48,811,957)	(114,727,898)
Balance at end of year		1,404,947,826	1,453,759,783

The accompanying notes 1 to 7 form part of these financial statements.

(Edward TO) Director of Social Welfare Incorporated 28 July 2025

Traffic Accident Victims Assistance Fund

Receipts and Payments Account for the year ended 31 March 2025

	Note	2025 HK\$	2024 HK\$
Cash and bank balances at beginning of year	r	20,268,835	20,068,071
Receipts	4	426,345,356	404,846,847
Payments	5	(475,157,313)	(519,574,745)
Deficit for the year		(48,811,957)	(114,727,898)
Other cash movements	6	49,346,370	114,928,662
Cash and bank balances at end of year		20,803,248	20,268,835

The accompanying notes 1 to 7 form part of these financial statements.

Traffic Accident Victims Assistance Fund

Notes to the Financial Statements

1. General

The financial statements of the Traffic Accident Victims Assistance Fund (the Fund) are prepared pursuant to section 11(1) of the Traffic Accident Victims (Assistance Fund) Ordinance (Cap. 229). The Fund was established for the purpose of assisting traffic accident victims and their dependants in accordance with section 3(1) of the Traffic Accident Victims (Assistance Fund) Ordinance.

2. Material accounting policies

(a) Basis of accounting

The financial statements are prepared on a cash basis. Transactions are recorded when moneys are received or paid.

(b) Investments

- i. Placement with the Exchange Fund is stated at cost.
- ii. Listed equity securities are acquired with an intention to hold on a continuing basis and are stated at cost in the balance sheet. The cost of investments includes all expenses relating to the purchase of investments such as commission, brokerage, stamp duty and transaction levy. Gains or losses on disposal of investments are accounted for in the Receipts and Payments Account.

(c) Foreign currency transactions

Foreign currency transactions during the year are translated into Hong Kong dollars using the spot exchange rates at the transaction dates. Monetary assets denominated in currencies other than Hong Kong dollars are translated into Hong Kong dollars using the closing exchange rate at the reporting date. Exchange gains and losses are accounted for in the Receipts and Payments Account.

Investments	2025 HK\$	2024 HK\$
Placement with the Exchange Fund	562,185,236	785,322,456
Listed equity securities, at cost	233,744,575	233,744,575
	795,929,811	1,019,067,031
Market value at end of year - Listed equity securities	205,063,036	162,721,869

As at 31 March 2025, the total balance of the placement with the Exchange Fund amounted to HK\$562.2 million (2024: HK\$785.3 million), being the principal sum of HK\$500 million (2024: HK\$700 million) plus interest paid but not yet withdrawn at the reporting date of HK\$62.2 million (2024: HK\$85.3 million). The terms of the placements is six years from the date of placements, during which the amount of principal sum cannot be withdrawn.

Upon maturity of the placement with a principal sum of HK\$200 million in March 2025, the Fund withdrew all the principal sum and interest paid totalling HK\$254.6 million.

Interest on the placements is at a rate determined annually in January and payable annually in arrears on 31 December. The rate is the average annual rate of return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year government bond in the previous year subject to a minimum of zero percent, whichever is the higher. The interest rate has been fixed at 4.4%, 3.7% and 3.7% per annum for the calendar years 2025, 2024 and 2023 respectively.

4. Receipts

3.

	2025	2024
	HK\$	HK\$
Levies collected by the Transport Department	192,969,416	186,957,632
Levies on government vehicles and driving permits	1,100,404	1,086,952
Contribution from the Government	48,548,000	37,012,000
Refunds of assistance payments	119,529,419	124,720,468
Interest on investments	31,458,648	28,020,184
Interest on time deposits and bank balances	23,463,113	21,291,236
Dividend income	9,863,267	9,641,782
Net exchange losses	(586,911)	(3,883,407)
	426,345,356	404,846,847

5.	Payments	2025 HK\$	2024 HK\$
	Assistance payments	443,586,048	491,784,339
	Administration cost	31,571,265	27,790,406
		475,157,313	519,574,745
6.	Other cash movements	2025 HK\$	2024 HK\$
	Reduction/(Increase) in assets:		
	Investments	223,137,220	(28,020,184)
	Time deposits	(173,982,486)	142,263,391
	Cash with other government departments	191,636	685,455
		49,346,370	114,928,662

7. Commitments

The approved assistance payments that were unpaid as at 31 March 2025 amounted to HK\$8.5 million (2024: HK\$4.0 million).